

MMag. Günter BAUER, MBA, President of the Court of Audit of Carinthia



# Audit engagement football stadium Klagenfurt

- Audit engagement by the Kärntner Landtag (Carinthian parliament) to the Kärntner Landesrechnungshof (Court of Audit of Carinthia)
- Investigation of the new football stadium in Klagenfurt
- The Kärntner Landesrechnungshof was only entitled to audit the federate state of Carinthia. Project-partners of the football stadium were:
  - x Republic of Austria
  - ✓ Federate State of Carinthia
  - x City of Klagenfurt





### **UEFA EURO 2008 in Carinthia**

- December 2002: Switzerland and Austria jointly bid to host the games and were elected by the UEFA to host the UEFA EURO 2008
  - One venue was in Carinthia.



# **Austria – Carinthia – Klagenfurt**

#### **Carinthia**

- southernmost of the 9 federate states of Austria
- approximately 560,000 inhabitants
- adjacent to Italy and Slovenia
- known for its beautiful landscape mountains and lakes
- capital: Klagenfurt





# **Austria – Carinthia – Klagenfurt**

### **Klagenfurt**

- approximately 99,000 inhabitants
- sixth largest city in Austria
- located by the lake Wörthersee
- close to the mountain chain Karawanken







# Former football stadium Klagenfurt (built in 1960)

- Capacity: 11,000 (seating and standing)
- The stadium did not meet the UEFA requirements for the EURO 2008.
- The stadium was too small and in need of renovation
  - new stadium for UEFA EURO 2008





# Football stadium Klagenfurt – agreement in principle

- November 2003: agreement in principle between
  - Republic of Austria
  - State of Carinthia
  - City of Klagenfurt
- new football stadium
  - for EURO 2008: temporary capacity of 30,000 seats
  - after EURO 2008: dismantling to a capacity of 12,000 seats
- Trisection of cost (Republic of Austria, State of Carinthia and City of Klagenfurt)
- The Republic of Austria originally planned to reuse dismantled parts outside Carinthia.
  - reimbursement of € 9.2 million to the State of Carinthia and the City of Klagenfurt



# Invitation to and awarding of tenders

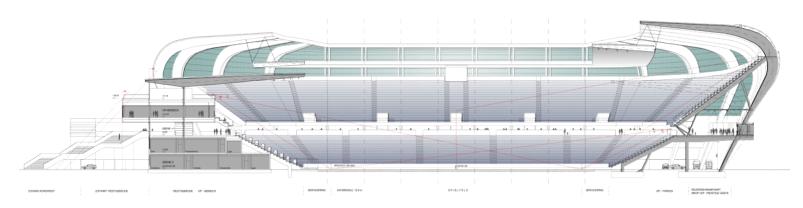
- January 2004: Call for tenders by the Republic of Austria for the planning and construction of the football stadium Klagenfurt
- Scope of the tender:
  - demolition of old building stock
  - construction of a temporary expansion for the EURO 2008 with 30,000 seats
  - dismantling to the base stadium with 12,000 seats
- 6 offers were submitted.
- The contracting commission excluded 4 offers.



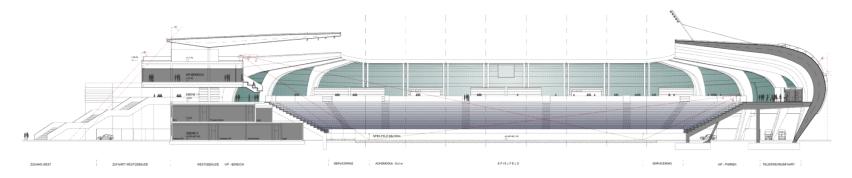


# Invitation to and awarding of tenders

### stadium for EURO 2008 (30,000 seats)

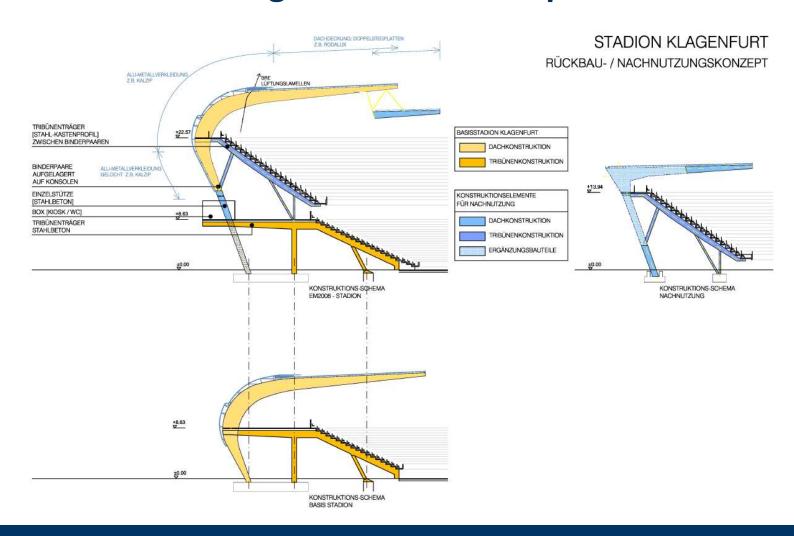


### dismantled base stadium (12,000 seats)





# Planned dismantling and reuse concept





# Invitation to and awarding of tenders

#### **Best bidder**

- April 2005: the City of Klagenfurt selected a bidder
- The selected bidder offered rented grandstand parts for the upper rank.
- The grandstand parts did not become the property of the City of Klagenfurt.
- The Republic of Austria was unable to reuse the dismantled grandstand parts.
- This was in clear contradiction to the tender.
- The offer of the selected bidder should have been excluded.



# Invitation to and awarding of tenders

#### **Objection**

- 4 out of the 6 applicants lodged an objection to the award procedure.
- Institutions of the Republic of Austria and the State of Carinthia, which examined the awarding of the construction project declared themselves without jurisdiction.
- The tenderers had restricted legal protection regarding the awarding process.





# **Construction phase**

- December 2005: start of construction works
- December 2006: shell construction finished
- September 2007: trial operations
- June 2008: completion of the construction project





# **EURO 2008 in Klagenfurt (June 2008)**

Germany vs. Poland 2 - 0

Croatia vs. Germany 2 - 1

Poland vs. Croatia 0 - 1







## **After EURO 2008**

- The City of Klagenfurt did not call for the dismantling of the stadium as agreed in the contract.
- The stadium was not dismantled after the EURO 2008 to the base stadium with 12,000 seats, as originally agreed.
- A total of € 3.8 million was invested in the purchase of the grandstand parts of the upper rank.
- A dismantled stadium with 12,000 seats would have had € 360,000 less ongoing operation cost annually.



# Full completed state of the stadium

July 2009: the City of Klagenfurt decided on a stadium with 30,000 seats

#### **Problems**

- Lack of official permits for a permanent stadium with 30,000 seats
  - temporarily only lower rank useable, because upper rank was blocked by the authorities
  - it was not until 2016 that the stadium was fully useable
  - usage of full capacity (over 15,000 spectators) limited to 20 days annually
  - usage is restricted to 5 non-sportive events annually
- The construction contract had to be extended to the full completion of the works.
- April 2012: the City of Klagenfurt ordered the full completion of the construction
  - contract value: € 14.5 million



#### Cost

project	target cost (2005)	actual cost (2015)
stadium EURO 2008	53,429,418	60,662,901
dismantling to base stadium	6,311,084	
full configuration		13,584,561
sum football academy and ball sports hall	-	9,850,533
ancillary services	2,507,000	5,141,826
training fields	-	1,799,943
sum service equipment	-	604,708
sum others	-	1,272,536
not accounted additional equipment	-	262,466
construction cost	62,247,502	93,179,476
finance cost stadium EURO 2008*	4,739,604	2,616,464
total cost	66,987,106	95,795,940

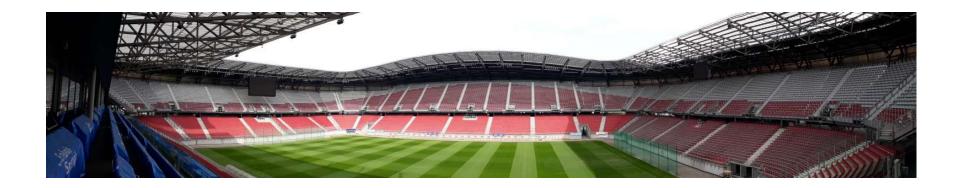
#### \*) comment:

target cost according to funding agreement state with city actual cost according to projected interest charges source: funding agreements, City of Klagenfurt, Kärntner Landesrechnungshof



## **Additional costs**

- Additional costs of € 28,8 million (43%)
- Reasons for additional costs:
  - full completion instead of dismantling
  - some construction activities and ancillary services were not taken into account in the planned construction costs, e.g. construction of outdoor facilities, construction of a multipurpose sports hall.





# Criticism of the full completion of the construction

#### Lack of solid basis for the decision-making process

- The decision to fully complete the construction of the stadium lacked considerations regarding the future operation of the stadium:
  - no use concept (still missing)
  - no economic efficiency calculations
  - missing official permits

#### Missing profitableness

- Cost of construction raised from € 67 to € 96 million.
- Additional cost: € 28.8 million (43%)
- The Federate State of Carinthia and the City of Klagenfurt waived claims for € 9.2 million federal reimbursement for dismantling.



#### **Attendance**

#### Poor use of the capacity after EURO 2008:

- 2,7 events annually with more than 12,000 spectators
- 1,4 events annually with more than 18,000 spectators
- Attendance per game of the local football club: 300 to 600 spectators

• The additional capacity of 30,000 seats

was not necessarily needed until now.

 The City of Klagenfurt with 99,000 inhabitants has its own football stadium with 30,000 seats.



# Das Stadion bleibt Fass ohne Boden

Im Endbericht des Landesrechnungshofes zum Wörthersee-Stadion wird noies zum wormersee-osamon wind Kritik an zu hohen Kosten bekräftigt.

hel zu tener, viel zu groß and zo wenig ausgelastet: Das ist das Wörthersee-Stadion last Landonrechtungshof (LRH). Der hat ges-tern seinen Endbericht dem Kontrollausschuss des Landtages vorgelagt. Und der LRSI ist bei seiner Krick aus dem vorläufigen Prüfbericht vom August des Jahres geblieben.

ropameisterschaft 200g gebaue wurde, 95,8 Millionen Euro gekostet. Un rund 20 Millis Euro mohr als poplant. Die Gesazatkosten sodten, so der urspringliche Plan aus dem Jahr 2005 zwinchen Stadt, Land und Bund godrittels werden.

Die Stadt Klagenfurt hat of fenbur gut nachwerhandelt und mussee "Day" 21 Prozent (1959 Millionen) bezahlen. Der Bund Just des jahres gottleben.
Laut LRH-Pysifern hat das lionemoder 42 Prozent) bei Das Last LRH-Frittern has an monetrooperatrineem; pen that Stadion, das für die Fuffhull-En. Land überwies 3,8 Millionem



Hauptgrund für die Verteuerung int der von Land and Stadt abgoblasene Rūckbuu den Stadions suf 12,000 Sitzplätze. Die jetzigo Größe mit 30,000 Sitzplatzen ist zugleich ein weiterer Kritikpunkt. "Seit der Europaerschaft gab es im Stadion in Durchschnitt nur 27 Veranstaltungen pro Jahr mit mehr als 12,000 Zuschauern", sagt LRH. Direktor Günter Bauer

Schon die Projekt-Vergabe war laut Prüßbericht alles andeals geglückt. Die zem Zug geme Baufirms hat den Sta to-Observing true als Miettelle angeboten. "Die Jury hätte diesen Bieter ausscheiden müssen, en es war Bedingung, das der Bund die abgebauten Telle außerhalb Kämtens weiter verwenden kann", sagt Bauer. Durch den nachträglich notwendigen Kauf des Oberranges entstanden 3,8 Millionen Euro







#### Viel zu teuer: Rechnungshof kritisiert Stadionbau

Das Klagenfurter Fußballstadion hat rund 29 Mio. Euro mehr gekostet als geplant. Das geht aus dem jüngsten Bericht des Landesrechnungshofes hervor, der am Donnerstag im Kontrollausschuss des Landtages beschlossen wurde.

Die Baukosten des Klagenfurter Stadions sind um 43 Prozent überzogen worden. Aber nicht nur die explodierenden Kosten, auch die schlechte Auslastung und Fehler bei der Auftragsvergabe kritisierte der Landesrechnungshof (LRH) in seinem Bericht, Das Stadion kostete laut den Experten um 29 Mio. Euro mehr als veranschlagt. Insgesamt betrugen die Gesamtkosten knapp 96 Mio. Euro. Ursprünglich geplant waren Kosten in der Höhe von 67 Mio.

Das Stadion Klagenfurt sollte für die Fußballeuropameisterschaft 2008 mit 30.000 Sitzplätzen errichtet und danach auf 12.000 Sitzplätze zurückgebaut werden. Nach der Europameisterschaft beschloss die Landeshauptstadt Klagenfurt mit Zustimmung der Landesregierung, das Stadion doch nicht rückzubauen.

#### Nur 2,7 Veranstaltungen pro Jahr

Der Landesrechnungshof kritisierte, dass bei dieser Entscheidung keine Überlegungen zum weiteren Stadionbetrieb gemacht wurden. "Seit der Europameisterschaft gab es im Stadion im Durchschnitt nur 2,7 Veranstaltungen pro Jahr mit mehr als 12.000 Zuschauern", sagte LRH-Direktor Günter Bauer. Veranstaltungen mit mehr als 18.000 Besuchern gab es durchschnittlich 1,4.



Im Blickfeld des Landesrechnungshofes: das Stadion Klagenfurt

- Kärnten-News
- + Kärnten heute
- Radio Kärnten Musiparade, Journale
- Fernsehen Servus, Srecno, Ciao
- + Bachmannpreis
- Volksgruppen Slovenci, Slowenen
- Landesstudio Kontakt, Presse, Aufgezeigt



# **Current developments**

#### Planned: Art installation in the stadium

- Autumn 2019: forest at the pitch with 190 trees, which are up to 14 meters high
- Art installation by the Swiss artist Klaus Littmann
- Duration: two months, followed by planting the trees at another location
- Cost: € 1.5 million (estimated)
- Financed by sponsors and private donors
- The City of Klagenfurt volunteers to offer the stadium for two months free of charge



# **Current developments**



This picture of Max Peintner inspired the artist Klaus Littmann to his art project in the Klagenfurt football stadium



# Thank you for your attention!