



Targeting and needs – the main criteria for granting social assistance

Igor Dyachenko, Larisa Gorgotskaya
Chamber of Control and Accounts of
Volgograd Region

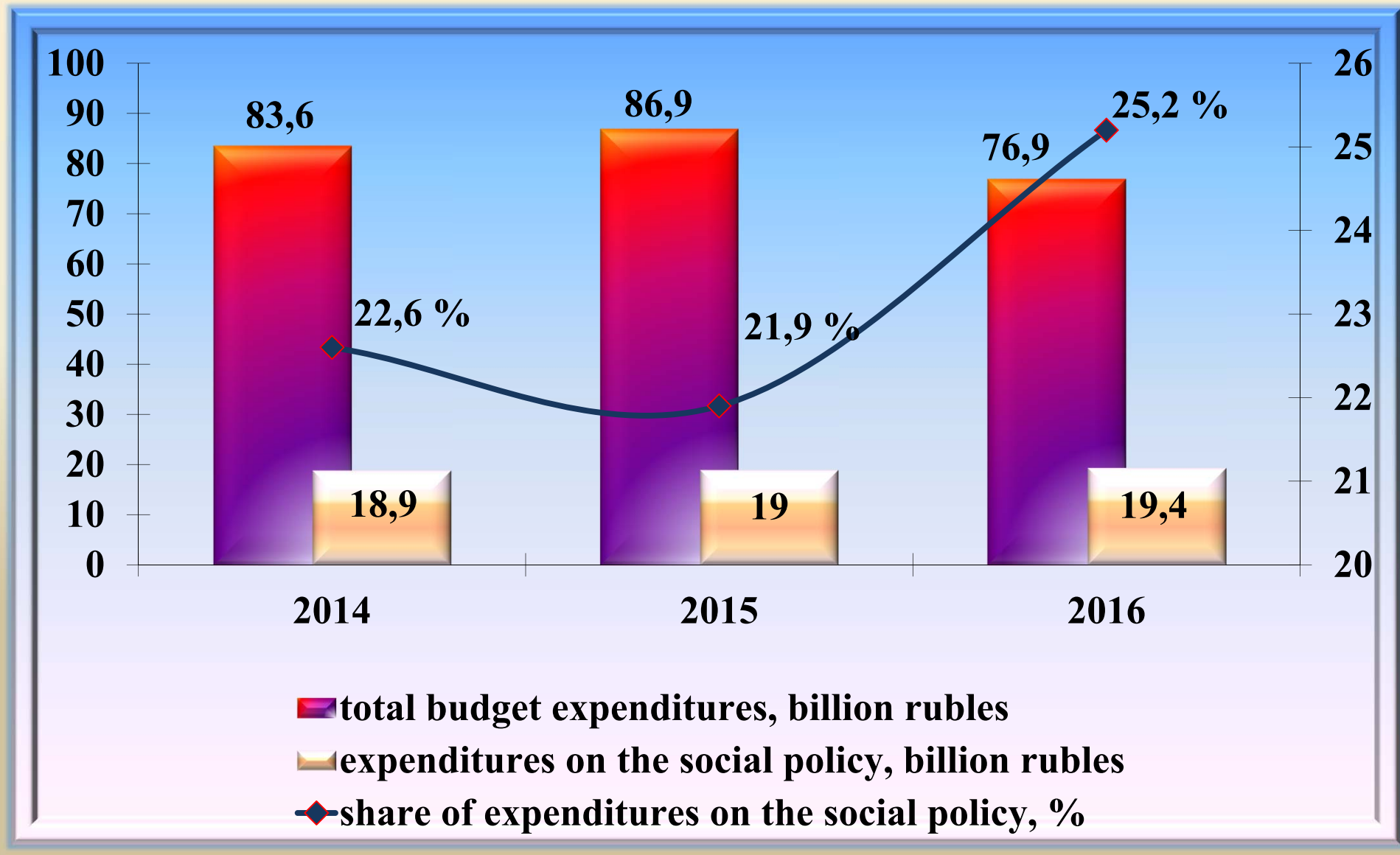


Area: 112 900 km²
Population: 2 569 100 people



Audit of the system of social assistance (support) of the population of Volgograd Region for 2014 and 2015 to date

Dynamics of expenditures of the regional budget and the share of expenditures on the social policy in them for 2014-2016



components

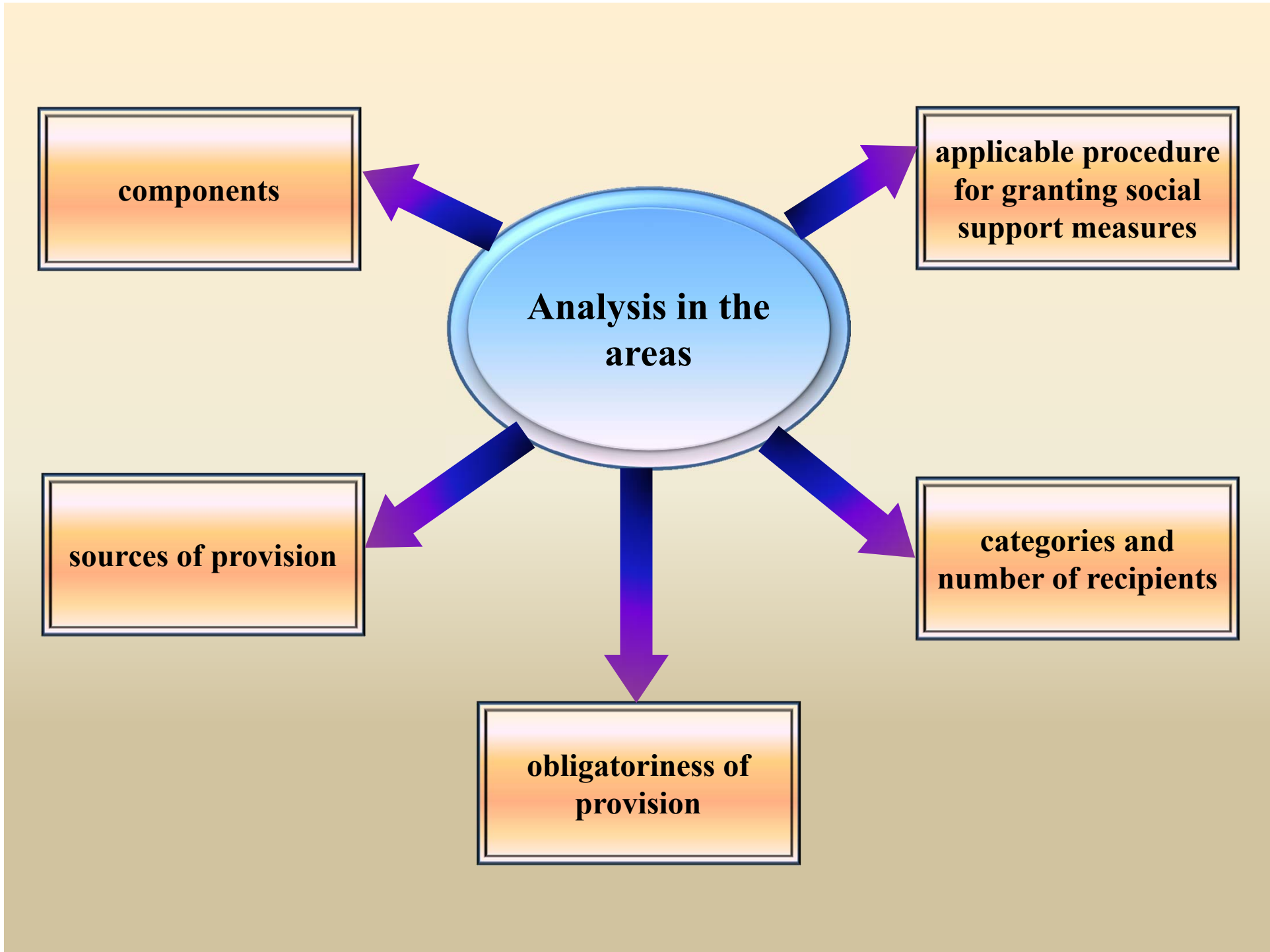
**applicable procedure
for granting social
support measures**

**Analysis in the
areas**

sources of provision

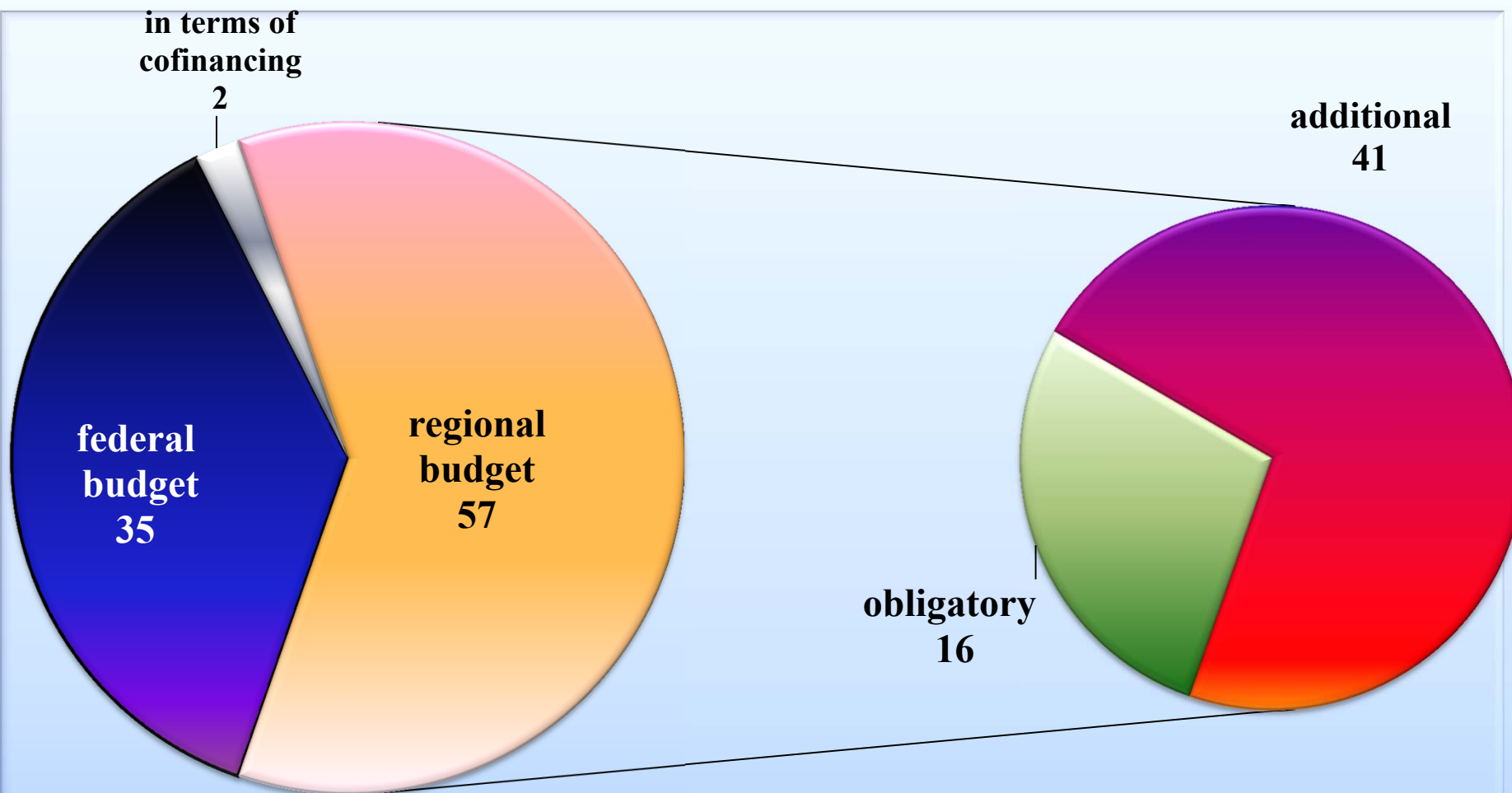
**categories and
number of recipients**

**obligatoriness of
provision**

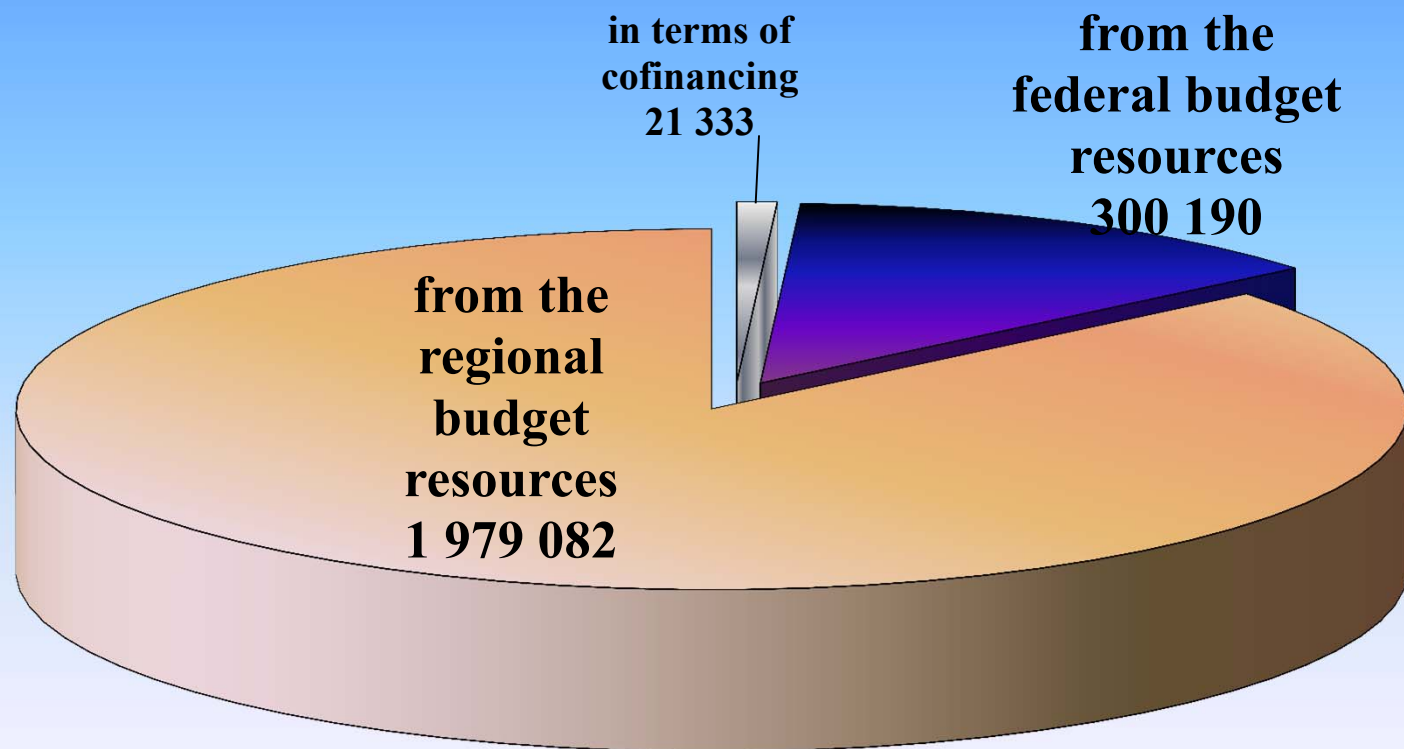


Total number of measures of social assistance and support of the population of Volgograd Region

94 measures of social assistance and support of payment type



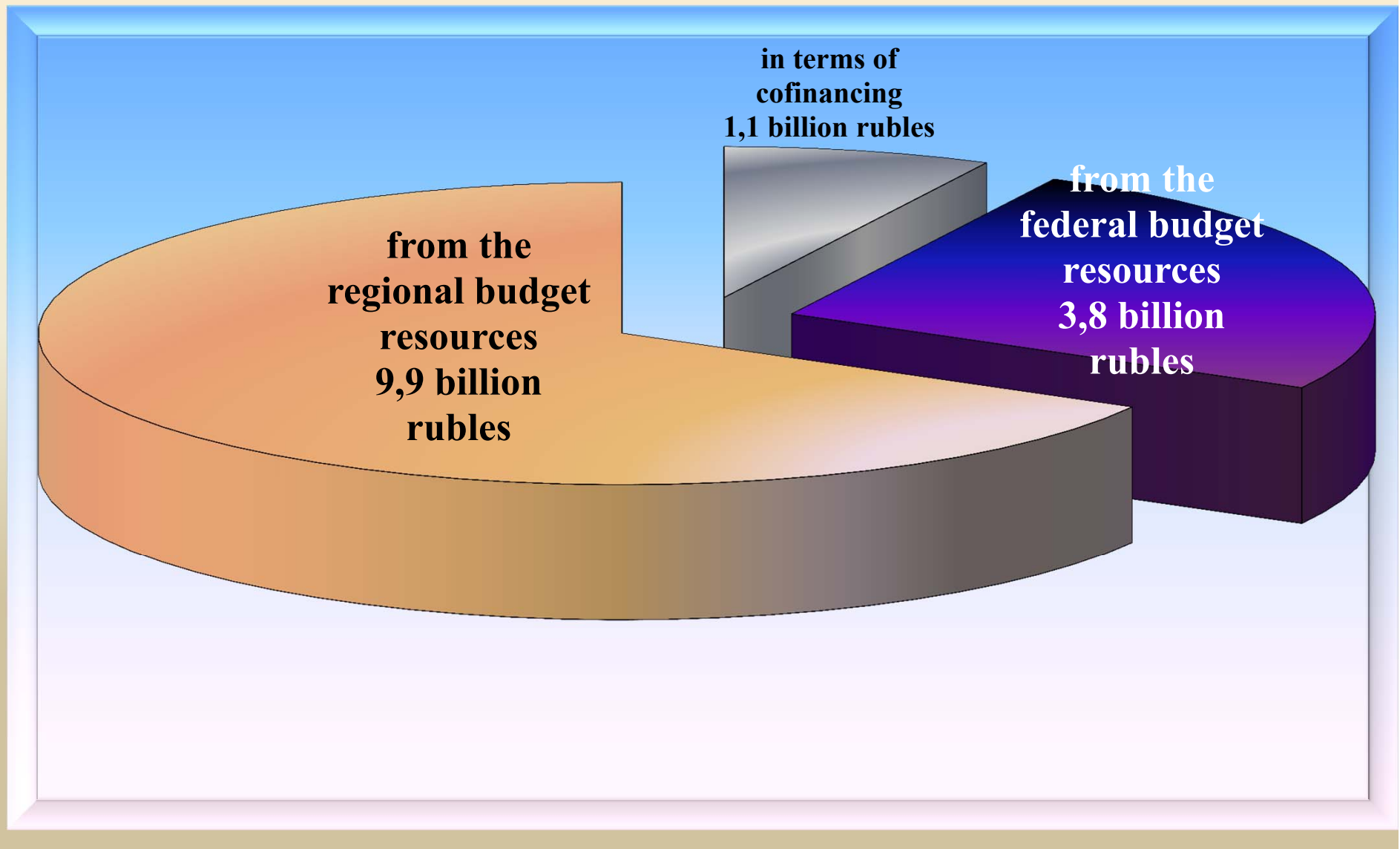
Number of recipients of measures of social support in Volgograd Region - 2 291 605*



* The number of recipients but not citizens is given, as one citizen may be a recipient of several payments

Need in allocations for social assistance of the population of Volgograd Region

per year – 14,9 billion rubles



Low-income family of 4 people (2014)



9 measures of social assistance

per person in a month
19,4 % of the living wage

Earns monthly the average salary in the economy of the region

Average monthly income per 1 family member = 89,5% of the living wage

Main objectives of the audit

- ❑ review of the established social payments and benefits based on the principles of targeting and needs;
- ❑ analysis of the grounds allowing qualifying for measures of social assistance;
- ❑ exclusion from the regional legislation of rules on provision of social payments for the categories of persons who may receive the relevant payments from the federal budget resources;
- ❑ cancellation of social payments which do not affect the increase in the actual level of income, so-called inefficient payments;
- ❑ change of the procedure for provision of subsidies, allowances and payments by providing more complete information on the income to confirm the status of a low-income family.

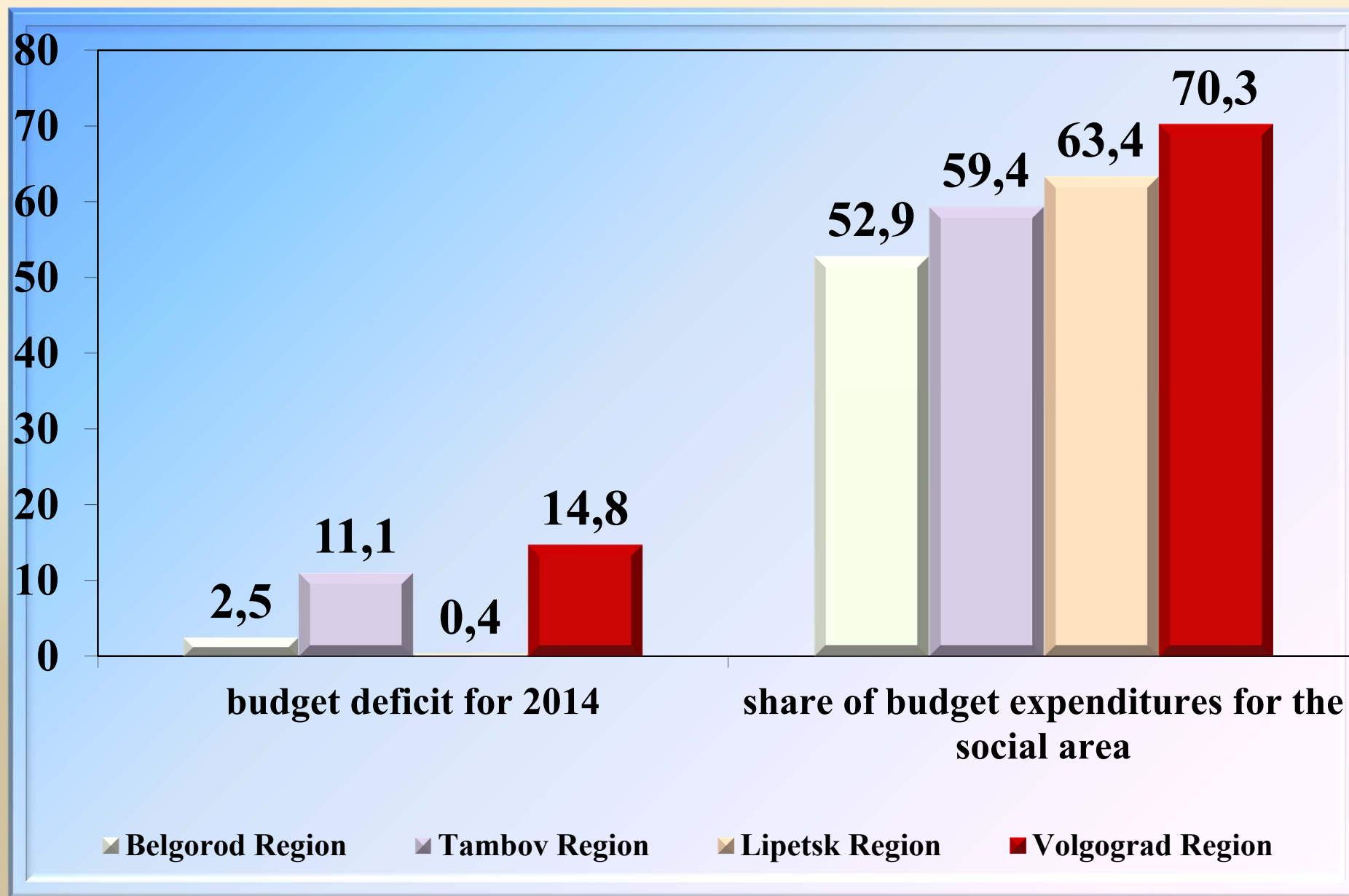
Main areas of changes in the procedure for provision of social subsidies, allowances and payments

creation of a mechanism to evaluate the actual well-being of potential recipients

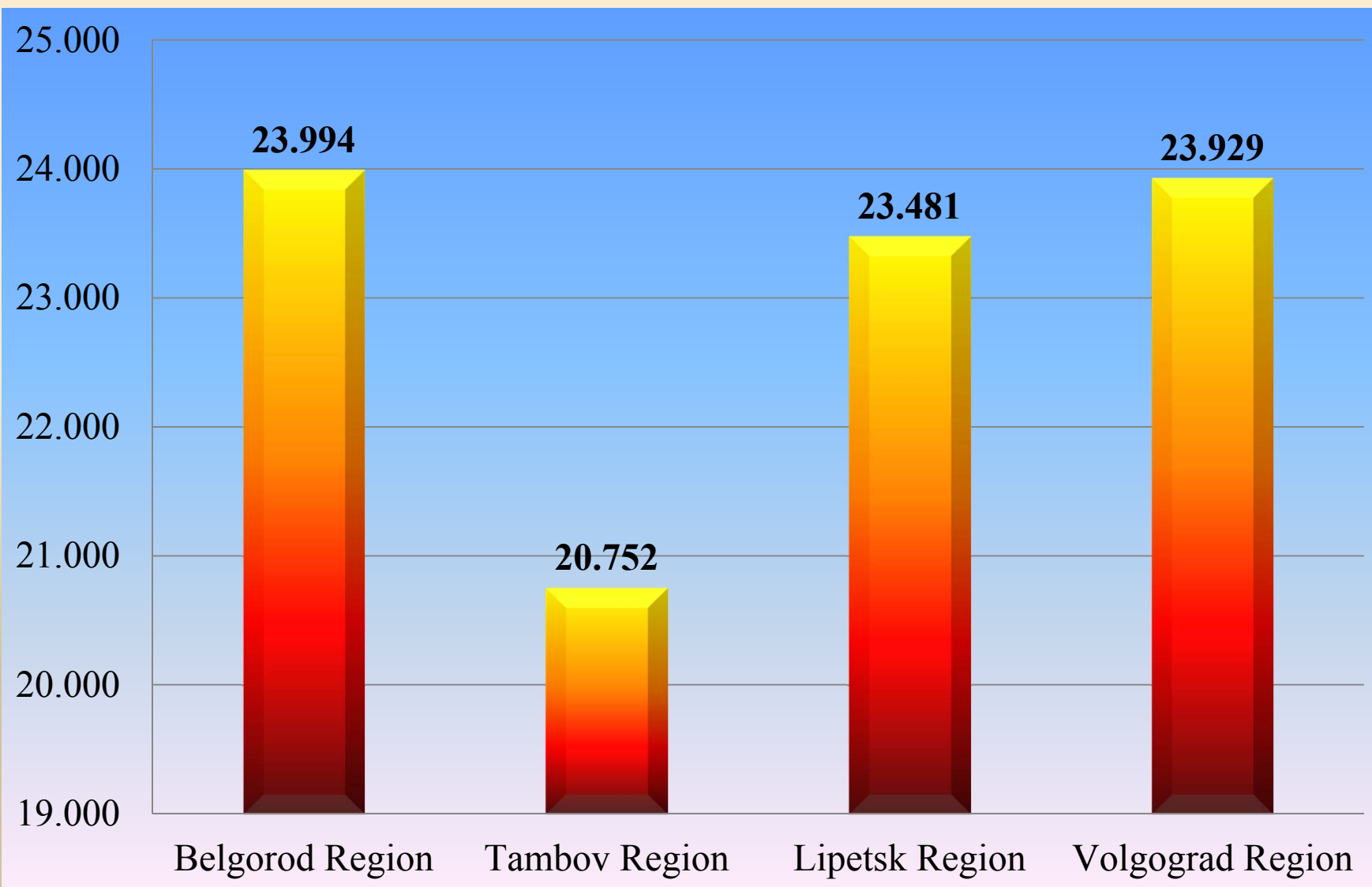
widespread implementation of the social contract concluded for a fixed period stimulating the applicants to raise their income themselves and leave the low-income category

granting measures of social assistance for a certain period within which the applicant has to get employed. Otherwise, the assigned measures of social assistance are cancelled or reduced to a minimum

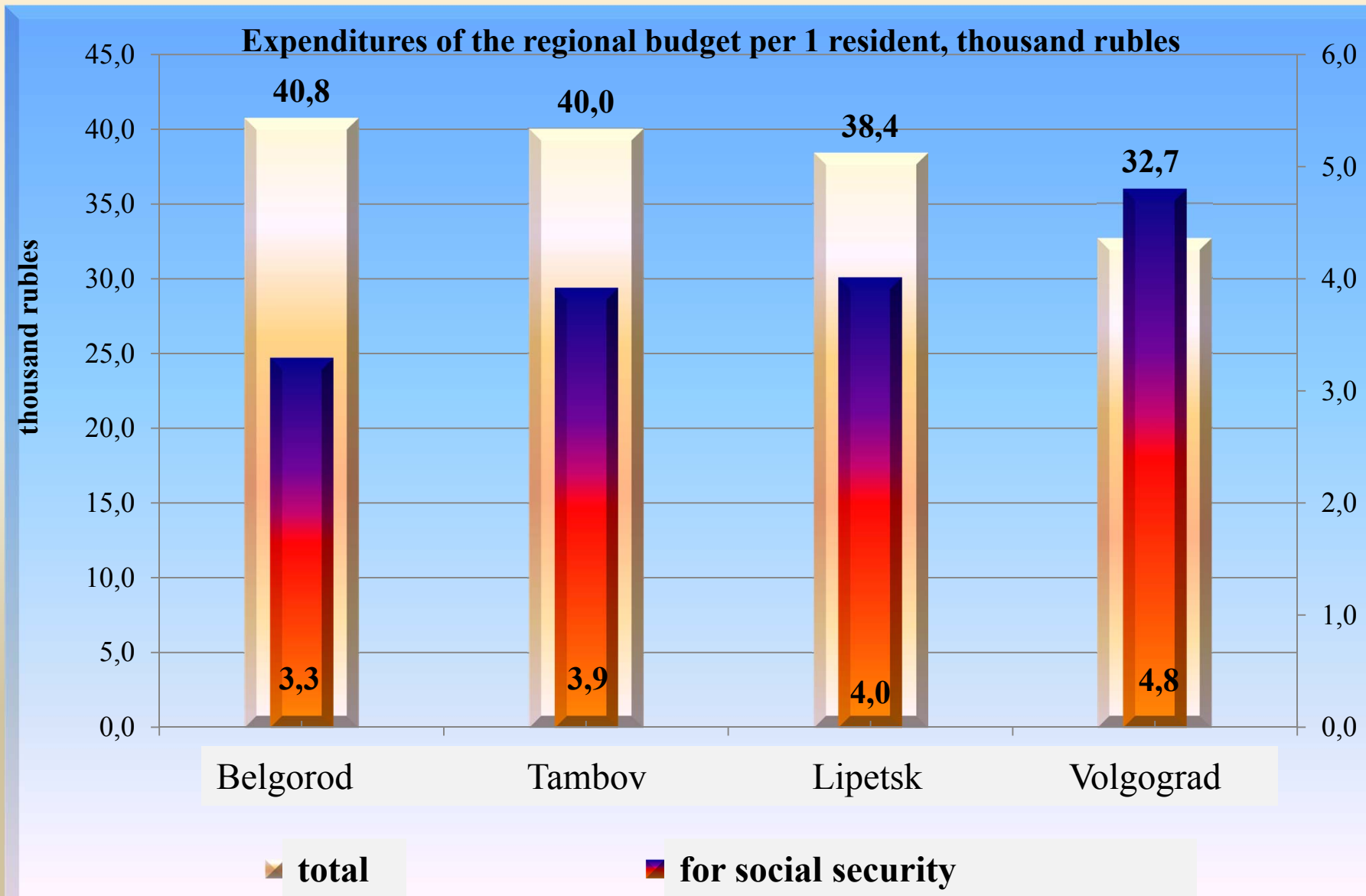
Comparative analysis of indices of the regional budgets for 2014



Comparative analysis of the average salary in the regions for 2014



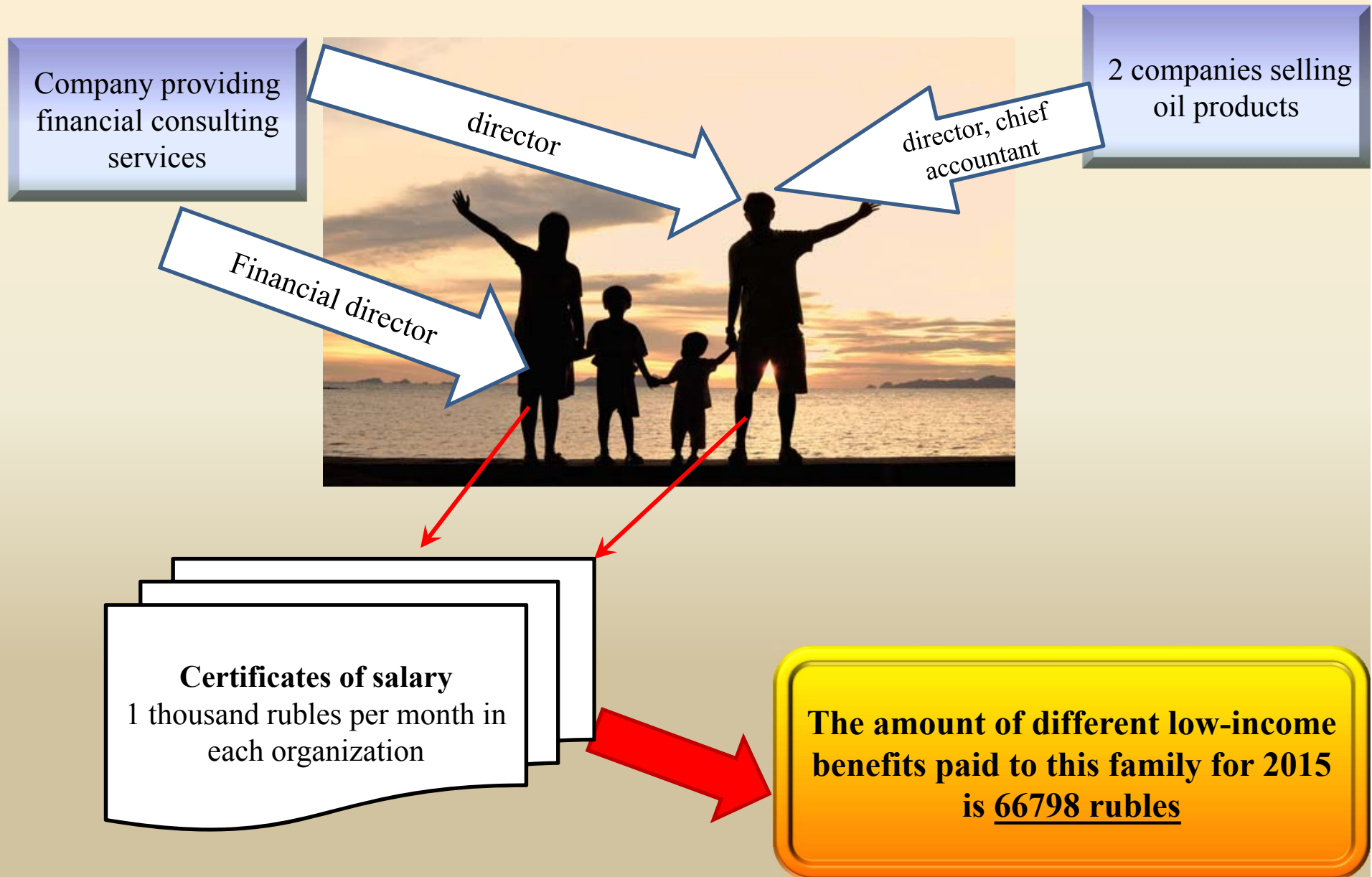
Comparative analysis of regional budgets per 1 resident for 2014



Comparison of measures of social assistance and support in Volgograd and Belgorod Regions

Volgograd Region			Belgorod Region		
Payment	Number of recipients	Expenditures per year, million rubles	Payment	Number of recipients	Expenditures per year, million rubles
1. Monthly targeted social allowance (150 rubles)	197 264	255,6	-	-	-
2. Lump-sum social allowance (up to 20 thousand rubles)	33 335	118,4	1. Lump-sum allowance (up to 50 thousand rubles)	20 257	35,6
3. Recovery of expenses for provision of gas supply to the premises (16,6 thousand rubles)	2 490	42,1	-	-	-
4. Recovery of expenses for installation of telephone (90% of the cost)	2	0,1	-	-	-
5. Social contract (37,5 thousand rubles)	800	30,5	2. Social contract (up to 50 thousand rubles)	2 258	7,2
total	233 891	446,7		22 515	42,8

Example of a family of 4 people, in which the spouses are managers of three commercial organizations



Examples of inefficient measures of social assistance

Measure	Need in 2015	Number of recipients	<u>Amount of assistance per day per recipient</u>
Targeted consumer low-income subsidy for payment of food products for families with three or more underage children (<u>once in six months</u> in the amount of 197 rubles)	173,2 million rubles	376 750	1,3 ruble
<u>Quarterly</u> payment per <u>each</u> child from a family with three or more underage children in the amount of 289 rubles	92,3 million rubles	72 725	3,2 rubles

Ways of enhancement of the system of social assistance and support of Volgograd Region

change of terms and mechanisms for provision of measures of social assistance and support, with introduction of criteria of needs and targeting

cancellation of inefficient measures (not solving the issues of low-income citizens) established in excess of requirements of the federal legislation

cancellation of payments duplicating federal ones

consolidation of some measures provided on the similar grounds in one, or cancellation of one of them

extension of the social contract for all the low-income persons regardless of the area of their residence (rural or urban)

adoption of the Social Code of Volgograd Region

Tasks to be solved by adoption of the Social Code of Volgograd Region

To provide real state assistance only to those who are actually in urgent need thereof but this assistance will not be just distribution of funds according to the categories, it will become targeted and based on the principle of needs

As a result of the decisions made regarding better targeting of a number of social payments, to redistribute the funds of the regional budget to support the most socially disadvantaged categories of the population, first of all, to increase the amount of assistance to low-income citizens, families with three or more underage children and families with disabled children

To make the legislation, establishing the types of social assistance and categories of citizens entitled thereto, unambiguous, clear and easy-to-use both for citizens and state authorities responsible for its implementation



Thank you for attention

Igor Dyachenko, Larisa Gorgotskaya
Chamber of Control and Accounts of
Volgograd Region